

AN ORDINANCE TO ADOPT A CAPITAL PROGRAM FOR THE SIX FISCAL YEARS 2026 - 2031 INCLUSIVE

#0020

Sponsor:

Council
Member
Harlee

WHEREAS, pursuant to the provisions of City Charter Sections 2-303, 4-101, 5-600, and 5-601, the Mayor has submitted to City Council this Ordinance to adopt the proposed six-year Capital Program for Fiscal Years 2026 - 2031, which was reviewed and recommended by the City Planning Commission at its regular meeting held on March 18, 2025, by its Resolution No. 2-25; and

WHEREAS, City Council deems it necessary and appropriate to adopt the Capital Program for the six Fiscal Years 2026 - 2031, inclusive, as set forth on Attachment "A," which is attached hereto and incorporated herein by reference.

NOW, THEREFORE, THE COUNCIL OF THE CITY OF WILMINGTON HEREBY ORDAINS:

SECTION 1. The Capital Program for the six Fiscal Years 2026 - 2031, inclusive, totaling \$603,728,163 (including \$116,173,239 General Fund; \$371,054,924 Water/Sewer Fund; \$116,500,000 Other Funds), is hereby adopted as set forth in the "Capital Improvements Program and Capital Budget for Fiscal Years 2026 - 2031," which is attached hereto as Attachment "A" and incorporated herein by reference.

SECTION 2. This Ordinance shall become effective immediately upon its date of passage by the City Council and approval by the Mayor.

First Reading March 20, 2025
Second Reading March 20, 2025
Third Reading

Passed by City Council,

President of City Council

ATTEST: _____
City Clerk

Approved this ____ day of _____, 2025.

Mayor

SYNOPSIS: This Ordinance enacts the Capital Program for the six Fiscal Years 2026 - 2031 inclusive.

W0128131

**CAPITAL PROGRAM
IMPACT STATEMENT**

The six-year Capital Program for Fiscal Years 2026 - 2031 is in the amount of \$603,728,163. This is an estimate of funds necessary to meet the future capital needs of the City. The breakdown is as follows: \$116,173,239, General Fund; \$371,054,924, Water/Sewer Fund; and 116,500,000, Other Funds.

ATTACHMENT A

CAPITAL IMPROVEMENTS PROGRAM
AND
CAPITAL BUDGET
FOR
FISCAL YEARS 2026 - 2031

MAYOR

John Carney

OFFICE OF MANAGEMENT AND BUDGET

Robert S. Greco, Budget Director
William C. Jones II, Fiscal and Operations Analyst

DEPARTMENT OF LAND USE AND PLANNING

Elliott T. Larkin, Director
Gwinneth Kaminsky, Planning Manager

Original Document: City Planning Commission Resolution 2-25; March 18, 2025

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THE CAPITAL IMPROVEMENTS PROGRAM

I. Introduction

The Capital Improvements Program is a six-year capital spending plan, adopted by City Council annually. The first year of the Capital Program is known as the Capital Budget. In alternating years, the Capital Budget includes two full fiscal years of funding due to the City's decision to bond biennially, instead of annually. This results in "off" years when the budget requests will be zero. The decision to bond biennially reduces the frequency of borrowing and lowers financing costs.

The Capital Improvements Program and Budget provide a schedule of expenditures to develop and improve the public facilities necessary to serve those who live and work in Wilmington. The projects reflect the physical development policies of the City, such as Comprehensive Development Plans, Urban Renewal Plans, etc. This document describes the development of a Capital Program; the statutory basis for the preparation of the Capital Program; and an explanation of the capital projects proposed for the FY 2026 - FY 2031 period.

II. A Guide to the Capital Improvements Program

A. Development of a Capital Program

The Wilmington Home Rule Charter describes the process for preparing and adopting the City's Capital Program. The process begins with the various City departments submitting requests for specific projects to the Office of Management and Budget and the Department of Land Use and Planning. Department heads discuss their project proposals with the Office of Management and Budget and the Department of Land Use and Planning, indicating their programming priorities. Three major considerations guide the review of these departmental requests:

1. Overall development objectives for Wilmington. This includes the feasibility, desirability, and need for specific projects.
2. The relationships among projects with respect to design, location, timing of construction and the nature of activities involved.
3. The City's fiscal policies and capabilities.

The City Planning Commission reviews the Capital Program for conformance to the Comprehensive Plan and other City policies, and makes recommendations to the Office of Management and Budget and the Department of Land Use and Planning. The Capital Program is then submitted to the Mayor for his review and transmittal, along with the Annual Operating Budget, to City Council for their approval.

B. Nature of a Capital Project

Generally, a capital project is fixed in nature, has a relatively long life expectancy, and requires a substantial financial investment. Capital projects traditionally take the form of large-scale physical developments, such as buildings, streets, and water mains. However, a wide range of other projects qualify for capital funding consideration, including fire fighting apparatus, street lighting, and computer software. A capital project must cost a minimum of \$5,000, and generally include one or more of the following characteristics:

1. Acquisition of real property, including the purchase of land and/or existing structures for a community facility or utility.
2. Major replacement facilities, such as roofs, heating, plumbing, and electrical systems.
3. Preliminary studies and surveys pursuant to acquisition, construction or rehabilitation of City-owned property.
4. Purchase of specialized equipment and furniture for public improvements when first erected or acquired.
5. Cash contributions when necessary to fulfill the City's obligation in federally-assisted programs of a capital nature.
6. Improvements to City-owned public utilities, such as sewers, water mains, fire hydrants, streets, and catch basins.
7. Vehicles (excluding special equipment not considered a part of the vehicle) exceeding \$25,000 in cost and having a life expectancy of more than ten years.

Percent Allocation to Art: Municipal construction contracts let by the city for the construction of, or remodeling of, public buildings or structures shall include a sum of money amounting to five percent of the estimated construction cost of the building or structure, for ornamentation. Ornamentation includes, but is not limited to, sculpture, monuments, bas-relief, mosaics, frescoes, stained glass, murals, fountains or other decoration, both exterior and interior, having a period of usefulness of at least five years. In the event the five percent sum is not used for the incorporation of ornamentation into the construction project, it shall be placed in the art work reserve fund. Eligible construction contracts means a capital project greater than \$25,000 identified in the annual capital budget to construct or remodel any public building or structure including parks, or any portion thereof, within the city limits. This shall not include construction, repair or alteration of city streets or sidewalks.

C. The City's Financial Policy for the Capital Program

The following are the major elements that determine how much money the City can legally borrow and how it will pay for specific projects:

1. Fiscal Borrowing Limit

Legislation enacted by the Delaware General Assembly on July 7, 1971 amended the general obligation bond limit of the City of Wilmington to permit a debt service which does not exceed 17.5 percent of the annual operating budget. Because the bonds issued for the sewage treatment and water facilities are revenue supported, they are not subject to this limitation.

2. Self-Sustaining Projects

A clear distinction is made in the Capital Program between tax-supporting and self-sustaining (revenue) projects. Self-sustaining projects are part of any operation which will generate sufficient revenues to cover its debt service (water and sewer service, for example). Although the debt service on these bonds is paid from the various operating revenues, the bonds are secured by the City's full taxing authority, and thus are actually a special form of general obligation bonds.

3. Bond Life

The City generally limits the term of its borrowing to 20 years for all tax supported and revenue obligations. However, under special circumstances, 5 or 10 year bonds have been, and can be, issued.

D. Expenditure Analysis

Capital spending projects generally are within the following four categories:

1. New Service

Projects which provide a service not previously available. Examples include sewer lines; roads and water mains to areas not previously served; the acquisition and development of new parks; or the construction of a new facility for a new service.

2. New Replacing Existing

New projects which replace an existing facility providing a similar or identical service. Examples include the acquisition of new apparatus, or the replacement of aging sewer lines and water mains.

3. Upgrading Existing

Additions and modifications to existing facilities aimed at providing more and/or better service than is now provided. Examples include additions to buildings, increasing the capacity of existing water mains and development of park land already owned by the City.

4. Restoring Existing

Projects aimed at restoring an existing facility to its original capacity and/or quality of service. Examples include cleaning and relining of water mains, and minor capital improvements projects.

Significantly, only a small percentage of past capital expenditures have been for new service. This is very characteristic of an older, highly developed City in which most basic municipal services are already in place, and no new significant population growth is taking place.

Most projects fall within the category of upgrading existing facilities, reflecting a policy of extending and expanding their usefulness to the City's present stock of capital facilities. A policy of utilizing existing facilities with renovations and additions maximizes the efficiency of capital spending.

In the past, the replacement of capital facilities with new ones was prevalent. This approach is justifiable when facilities are too obsolete to permit economical rehabilitation or modification, when they have been utilized to the extent of their full useful life, or they are improperly located to meet the current needs. In general, replacements of this type offer increased capacity, modern features and up-to-date conveniences not found in the facilities they replace.

The restoration of existing facilities is generally undertaken when an existing facility has become so worn or deteriorated that major corrective action is needed to preserve its usefulness. While these expenditures do not result in the provision of new or improved service, they are among the most cost-efficient capital expenditures since maximum use is made of existing facilities.

E. Method of Funding

1. City Obligations

The bulk of funding for the City's Capital Improvements Program has traditionally come through general obligation bonds issued by the City and repaid out of the appropriate department operating budget over a 20 year period. In general, investors loan the City funds based upon its "bond" or promise to repay them using all means possible.

2. Federal and State Funds

In the past, the Federal and State governments have provided substantial support for capital programs in the City. For example, federal grants have often composed a major portion of funding for sewer and water projects, with local capital funding being used to "match" the Federal portion. Federal and State funds have been requested to supplement this year's budget.

3. Unused Capital Funds

Unexpended funds from previous Capital Budgets are reviewed annually to determine whether a former project has been temporarily delayed, altered or is no longer feasible. Based on this analysis, funds might then be transferred to current fiscal year projects in order to reduce the amount being currently borrowed.

F. Capital Funding Proposed for FY 2026- FY 2031

The six year Capital Budget and Capital Improvements Program, as presented in City Planning Commission Resolution 2-25, totals \$603,728,163, with a FY 2026 Capital Budget in the amount of \$198,732,000 and the additional five year program adding \$404,996,163. A breakdown of these costs and the project descriptions are provided in the following pages.

III. CAPITAL PROJECT DESCRIPTIONS FISCAL YEARS 2026- 2031

A. DEPARTMENT OF FINANCE

Cost of Bond Issue: The figures provided in the budget and program summary sheets for the Cost of Bond Issue (General Fund) and the Cost of Bond Issue (Water/Sewer Fund) are not related to specific capital projects and as such are not identified in this chapter; rather, these figures represent the costs associated with fund borrowing (bond counsel and other related fees).

1. New ERP System - Strategic Assessment & Review

Budget Request: \$2,970,000.
Program Request: \$9,678,000.

Budget: Funds to update the ERP financial systems for the Human Resources, Financial and Procurement systems. Budget includes planning, design, and development of specifications.

Program: Ongoing Program.

2. Finance Renovations

Budget Request: \$300,000.
Program Request: \$0.

Budget: Funds for renovations to 1st floor Accounting Services, Customer Service and Billing Divisions to improve service, productivity and employee safety. Also includes cubicles, lighting and HVAC improvements to the 6th floor Billing Division.

Program: None.

B. FIRE DEPARTMENT

1. Fire Engine Replacement

Budget Request: \$0.

Program Request: \$5,000,000.

Budget: None.

Program: Funds for the replacement of existing fire engines every fifteen years in accordance with NFPA and State of Delaware standards.

2. Ladder Truck Replacement

Budget Request: \$0.

Program Request: \$2,500,000.

Budget: None.

Program: Funds for the replacement of existing ladder trucks with fully equipped ariel trucks, every fifteen years in accordance with NFPA and State of Delaware standards.

3. Fire Station Renovations and Repairs

Budget Request: \$3,500,000.

Program Request: \$4,500,000.

Budget: Funds for design and renovation work to the City's fire stations, including structural, mechanical, and cosmetic upgrades.

Program: Ongoing program.

4. Fire Boat Refurbishment/Replacement

Budget Request: \$0

Program Request: \$4,000,000.

Budget: None.

Program: Funds for the refurbishment of the Fire Boat to include propulsion and engine replacement and electronic upgrades.

C. OFFICE OF THE MAYOR

1. Five Percent for Art

Budget Request: \$400,000.

Program Request: \$775,000.

Budget: The Five Percent for Art program receives capital funding for the purpose of providing ornamentation, such as sculpture and artwork, on certain eligible capital projects involving public buildings or structures.

Program: Ongoing Program.

2. Infrastructure and Site Improvements Closing Fund

Budget Request: \$500,000.

Program Request: \$3,000,000.

Budget: Funds for public infrastructure and site improvements to support economic development projects and other major investments that create employment opportunities and expand commercial and market rate residential development; and to leverage private redevelopment of underutilized and blighted areas. Includes land acquisition, construction of new roads and utilities, site preparation, and environmental remediation.

Program: Ongoing program.

3. Site Acquisition

Budget Request: \$500,000.

Program Request: \$2,000,000.

Budget: Funds for land acquisition which supports economic development projects, including public-private partnerships, with a focus on preventing the expansion of undesirable commercial uses in blighted areas, and supporting the development of light manufacturing/industrial business parks.

Program: Ongoing program.

D. PARKS AND RECREATION

1. Park Improvements

Budget Request: \$3,000,000.
Program Request: \$10,000,000.

Budget: Funds for improvements for parks, playgrounds, athletic fields, plazas, triangles, squares, swimming pools, fountains and sculptures throughout the city, including fitness equipment, walkways, fencing, landscaping and related site amenities.

Program: Ongoing program.

2. WHACC Improvements

Budget Request: \$1,000,000.
Program Request: \$1,000,000.

Budget: Funds for ongoing improvements to the William Hicks Anderson Community Center, to meet programming and operational needs.

Program: Ongoing program.

E. Police Department

1. Public Safety Building Elevators

Budget Request: \$460,000.
Program Request: \$0.

Budget: Funds for the replacement of aging and obsolete elevators and equipment.

Program: None.

2. HVAC (911 Center)

Budget Request: \$130,000.
Program Request: \$0.

Budget: Funds for the replacement of aging and obsolete HVAC equipment.

Program: None.

F. PUBLIC WORKS

General Fund Projects

1. Street Paving and Reconstruction

Budget Request: \$7,000,000.

Program Request: \$20,000,000.

Budget: Funds for routine street paving and reconstruction of deteriorated roadways throughout the city based on condition and use, in order to maintain street network infrastructure.

Program: Ongoing program.

2. Emergency Sidewalk Repairs

Budget Request: \$1,000,000.

Program Request: \$2,000,000.

Budget: Funds for emergency repairs to damaged sidewalks throughout the city.

Program: Ongoing program.

3. Building Improvements

Budget Request: \$1,500,000.

Program Request: \$4,000,000.

Budget: Funds for HVAC, electrical, security and architectural improvements to the City/County Building and other municipal buildings.

Program: Ongoing program.

4. Public Works Municipal Complex Improvements

Budget Request: \$1,500,000.

Program Request: \$4,000,000.

Budget: Funds for HVAC, electrical, security, access control and architectural improvements to the municipal complex buildings.

Program: Ongoing program.

5. City / County Building Renovations

Budget Request: \$500,000.
Program Request: \$2,000,000.

Budget: Funds to implement departmental requests for renovations to spaces within the City/County Building, including cameras, security locks, doors, carpet, paint, furniture, electrical, data, mechanical, construction, and fire protection.

Program: Ongoing program.

Water/Sewer Fund Projects

1. 11th Street Sewage Pumping Station Upgrade

Budget Request: \$10,000,000.
Program Request: \$20,000,000.

Budget: Funds for the rehabilitation and replacement of the aging sewage pumping station.

Program: Ongoing program.

2. Annual Minor Sewer Improvements

Budget Request: \$2,500,000.
Program Request: \$5,000,000.

Budget: Funds for the rehabilitation and replacement of small-diameter sewers and other projects citywide, as identified through closed-circuit TV (CCTV) inspection and modeling efforts.

Program: Ongoing program.

3. Major Sewer Improvements

Budget Request: \$6,000,000.
Program Request: \$12,000,000.

Budget: Funds for sewer reconstruction and rehabilitation of major brick sewers (24" and above) and interceptors throughout the city.

Program: Ongoing program.

4. Annual Water Improvements

Budget Request: \$10,000,000. (Other Funds: \$10,000,000.)

Program Request: \$20,000,000. (Other Funds: \$20,000,000.)

Budget: Funds for maintaining the citywide water distribution system to improve water quality, pressure, fire flows, and overall level of service.

Program: Ongoing program.

5. Porter Filter Plant Improvements

Budget Request: \$15,000,000. (Other Funds: \$5,000,000.)

Program Request: \$30,000,000. (Other Funds: \$10,000,000.)

Budget: Funds for upgrades to the electrical system and continued improvements to the Porter Reservoir and Clear Well to maintain operations.

Program: Ongoing program.

6. Emerging Contaminates

Budget Request: \$40,000,000. (Other Funds: \$10,000,000.)

Program Request: \$80,000,000. (Other Funds: \$20,000,000.)

Budget: Funds for installation of Granular Activated Carbon (GAC) Treatment Process for removal of PFAS and PFOA chemicals in accordance with new EPA regulations.

Program: Ongoing program.

7. Transmission Main Improvements

Budget Request: \$2,000,000. (Other Funds: \$2,000,000.)

Program Request: \$4,000,000. (Other Funds: \$4,000,000.)

Budget: Funds for transmission capacity improvements throughout the water district, including the replacement of transmission mains.

Program: Ongoing program.

8. Pressure Zone Reliability Improvements

Budget Request:	\$1,000,000.	(Other Funds:	\$1,000,000.)
Program Request:	\$2,000,000.	(Other Funds:	\$2,000,000.)

Budget: Funds for improvements to pressure zones, tanks, and mains and for strategic small main replacements, to improve the reliability of service.

Program: Ongoing program.

9. Brandywine Filter Plant Improvements

Budget Request:	\$2,000,000.	(Other Funds:	\$1,000,000.)
Program Request:	\$4,000,000.	(Other Funds:	\$2,000,000.)

Budget: Funds for structural, mechanical, and aesthetic upgrades to the Brandywine Filter Plant, including electrical, heating, and HVAC system improvements.

Program: Ongoing program.

10. Raw Water System Improvements

Budget Request:	\$1,500,000.	(Other Funds:	\$1,500,000.)
Program Request:	\$3,000,000.	(Other Funds:	\$3,000,000.)

Budget: Funds for the rehabilitation of the 42" raw water transmission main between the Brandywine Pumping Station and Porter Filter Plant, and other critical raw water infrastructure.

Program: Ongoing program.

11. Architectural Improvements

Budget Request:	\$1,500,000.
Program Request:	\$3,000,000.

Budget: Funds for architectural repairs, restoration, and stabilization of buildings, roofs, and structural components throughout the water system.

Program: Ongoing program.

12. Pumping Station Improvements

Budget Request: \$500,000.

Program Request: \$1,000,000.

Budget: Funds for upgrades to pumps and electrical components of various remote pumping stations.

Program: Ongoing program.

13. Automated Metering Infrastructure (AMI)

Budget Request: \$5,000,000.

Program Request: \$2,000,000.

Budget: Funds for purchase and installation of 500W Encoder Receiver Transmitters on existing meters to upgrade to automatic water meter readings.

Program: Ongoing program.

14. WWTP Infrastructure System Improvements

Budget Request: \$25,000,000.

Program Request: \$40,000,000.

Budget: Funds for the rehabilitation and replacement of aged infrastructure at the Waste Water Treatment Plant (12th Street and Hay Road).

Program: Ongoing program.

15. Stormwater Drainage Management Program

Budget Request: \$2,000,000.

Program Request: \$4,000,000.

Budget: Funds for tide gate evaluation and reconstruction, storm inlet reconstruction, and other drainage improvement projects citywide to mitigate local flooding, and prevent tidal water inflows into the sewer system.

Program: Ongoing program.

16. Stormwater Mitigation (Green Infrastructure)

Budget Request: \$1,500,000.
Program Request: \$3,000,000.

Budget: Funds for the expansion and implementation of green infrastructure projects to mitigate Combined Sewer Overflows (CSOs) through source control of storm water throughout the citywide collection system.

Program: Ongoing program.

17. Urban Forest Management Program

Budget Request: \$500,000.
Program Request: \$1,000,000.

Budget: Funds for tree planting and stump removal to support mandates for green infrastructure and storm water control, and 2-for-1 tree replacement.

Program: Ongoing program.

G. REAL ESTATE AND HOUSING

1. Neighborhood Stabilization

Budget Request: \$2,000,000. (Other Funds: \$500,000.)
Program Request: \$2,000,000. (Other Funds: \$500,000.)

Budget: Funds for the acquisition, rehabilitation and disposition of vacant properties within the Eastside, West Center City, Hilltop and the Northeast neighborhoods.

Program: Ongoing program.

H. TRANSPORTATION

1. Traffic System Infrastructure

Budget Request: \$1,500,000.
Program Request: \$5,000,000.

Budget: Funds for programmed traffic infrastructure improvements including signals, smart parking meters, and decorative street lights; and for implementing new smart signal and parking technologies to maintain the existing traffic control system.

Program: Ongoing program.

2. Wilmington Transportation Initiatives

Budget Request: \$2,000,000. (Other Funds: \$8,000,000.)
Program Request: \$4,000,000. (Other Funds: \$16,000,000.)

Budget: Local matching funds to leverage federal funding for transportation projects in coordination with DeIDOT and WILMAPCO.

Program: Ongoing program.

3. ADA Curb Ramp and Sidewalk Compliance

Budget Request: \$2,000,000.
Program Request: \$4,000,000.

Budget: Funds for the installation of ADA-compliant curb ramps and sidewalk repairs to facilitate compliance with Federal requirements.

Program: Ongoing program.

**Recommended Capital Funding
and
Schedule**

**Capital Improvements Program
Fiscal Years 2026 - 2031**

Summary: Total Funds Recommended by Fiscal Year and Department

Department	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Finance	G	2,011,563	0	5,467,613	0	429,063	0	7,908,239	7,908,239
	W	3,230,437	0	6,374,487	0	1,450,000	0	11,054,924	11,054,924
Fire	G	3,500,000	0	12,500,000	0	3,500,000	0	19,500,000	19,500,000
Mayor's Office	G	1,400,000	0	2,950,000	0	2,825,000	0	7,175,000	7,175,000
Parks	G	4,000,000	0	5,500,000	0	5,500,000	0	15,000,000	15,000,000
Police	G	590,000	0	0	0	0	0	590,000	590,000
Public Works	G	11,500,000	0	16,000,000	0	16,000,000	0	43,500,000	43,500,000
	O	30,500,000	0	30,500,000	0	30,500,000	0	0	91,500,000
	W	126,000,000	0	118,000,000	0	116,000,000	0	360,000,000	360,000,000
Real Estate and Housing	G	2,000,000	0	2,000,000	0	0	0	4,000,000	4,000,000
	O	500,000	0	500,000	0	0	0	0	1,000,000
Transportation Division (Public Works)	G	5,500,000	0	6,500,000	0	6,500,000	0	18,500,000	18,500,000
	O	8,000,000	0	8,000,000	0	8,000,000	0	0	24,000,000
Total by Fund	G	30,501,563	0	50,917,613	0	34,754,063	0	116,173,239	116,173,239
	O	39,000,000	0	39,000,000	0	38,500,000	0	0	116,500,000
	W	129,230,437	0	124,374,487	0	117,450,000	0	371,054,924	371,054,924
Grand Total		198,732,000	0	214,292,100	0	190,704,063	0	487,228,163	603,728,163

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental

Capital Improvements Program
Fiscal Years 2026 - 2031

Summary: Total Funds Recommended by Expenditure Category

Department	Expend. Category	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Finance (Bond Issuance Costs)	NR	48,250	0	183,475	0	31,250	0	262,975	262,975
	RE	243,750	0	281,250	0	250,000	0	775,000	775,000
	UE	1,680,000	0	1,699,375	0	1,597,813	0	4,977,188	4,977,188
Finance (Projects)	NR	3,270,000	0	9,678,000	0	0	0	12,948,000	12,948,000
Fire	NR	0	0	5,000,000	0	2,500,000	0	7,500,000	7,500,000
	RE	3,500,000	0	3,500,000	0	1,000,000	0	8,000,000	8,000,000
	UE	0	0	4,000,000	0	0	0	4,000,000	4,000,000
Mayor's Office	UE	1,400,000	0	2,950,000	0	2,825,000	0	7,175,000	7,175,000
Parks	UE	4,000,000	0	5,500,000	0	5,500,000	0	15,000,000	15,000,000
Police	NR	590,000	0	0	0	0	0	590,000	590,000
Public Works	RE	16,000,000	0	19,000,000	0	19,000,000	0	54,000,000	54,000,000
	UE	152,000,000	0	145,500,000	0	143,500,000	0	349,500,000	441,000,000
Real Estate and Housing	UE	2,500,000	0	2,500,000	0	0	0	4,000,000	5,000,000
Transportation Division (Public Works)	UE	13,500,000	0	14,500,000	0	14,500,000	0	18,500,000	42,500,000
Total by Expenditure Category	NR	3,908,250	0	14,861,475	0	2,531,250	0	21,300,975	21,300,975
	RE	19,743,750	0	22,781,250	0	20,250,000	0	62,775,000	62,775,000
	UE	175,080,000	0	176,649,375	0	167,922,813	0	403,152,188	519,652,188
Grand Total		198,732,000	0	214,292,100	0	190,704,063	0	487,228,163	603,728,163

Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Finance Department - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
New ERP System Strategic Assessment & Review	NR	G	1,485,000	0	4,839,000	0	0	0	6,324,000	6,324,000
	NR	W	1,485,000	0	4,839,000	0	0	0	6,324,000	6,324,000
Finance Department Renovations	NR	G	150,000	0	0	0	0	0	150,000	150,000
	NR	W	150,000	0	0	0	0	0	150,000	150,000
Cost of Bond Issue (General Fund)		G	376,563	0	628,613	0	429,063	0	1,434,239	1,434,239
Cost of Bond Issue (Water / Sewer Fund)		W	1,595,437	0	1,535,487	0	1,450,000	0	4,580,924	4,580,924
Total by Fund										
		G	2,011,563	0	5,467,613	0	429,063	0	7,908,239	7,908,239
		W	3,230,437	0	6,374,487	0	1,450,000	0	11,054,924	11,054,924
Total Finance Department Funds			5,242,000	0	11,842,100	0	1,879,063	0	18,963,163	18,963,163

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.
Bond Issuance Costs projected to be 1.25%

Capital Improvements Program
Fiscal Years 2026 - 2031

Fire Department - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Fire Engine Replacement	NR	G	0	0	2,500,000	0	2,500,000	0	5,000,000	5,000,000
Ladder Truck Replacement	NR	G	0	0	2,500,000	0	0	0	2,500,000	2,500,000
Fire Station Renovations	RE	G	3,500,000	0	3,500,000	0	1,000,000	0	8,000,000	8,000,000
Fire Boat Refurbishment / Replacement	UE	G	0	0	4,000,000	0	0	0	4,000,000	4,000,000
Total by Fund		G	3,500,000	0	12,500,000	0	3,500,000	0	19,500,000	19,500,000
Total Fire Funds			3,500,000	0	12,500,000	0	3,500,000	0	19,500,000	19,500,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Mayor's Office - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Five Percent for Art	UE	G	400,000	0	450,000	0	325,000	0	1,175,000	1,175,000
Infrastructure and Site Improvements Closing Fund	UE	G	500,000	0	1,500,000	0	1,500,000	0	3,500,000	3,500,000
Site Acquisition	UE	G	500,000	0	1,000,000	0	1,000,000	0	2,500,000	2,500,000
Total by Fund		G	1,400,000	0	2,950,000	0	2,825,000	0	7,175,000	7,175,000
Total Mayor's Office Funds			1,400,000	0	2,950,000	0	2,825,000	0	7,175,000	7,175,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Parks and Recreation - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Park Improvements	UE	G	3,000,000	0	5,000,000	0	5,000,000	0	13,000,000	13,000,000
WHACC Improvements	UE	G	1,000,000	0	500,000	0	500,000	0	2,000,000	2,000,000
Total by Fund		G	4,000,000	0	5,500,000	0	5,500,000	0	15,000,000	15,000,000
Total Parks and Recreation Funds			4,000,000	0	5,500,000	0	5,500,000	0	15,000,000	15,000,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

**Capital Improvements Program
Fiscal Years 2026 - 2031**

Police Department - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Public Safety Building Elevators	NR	G	460,000	0	0	0	0	0	460,000	460,000
HVAC (911 Center)	NR	G	130,000	0	0	0	0	0	130,000	130,000
Total by Fund		G	590,000	0	0	0	0	0	590,000	590,000
Total Police Department Funds			590,000	0	0	0	0	0	590,000	590,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Public Works - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Street Paving and Reconstruction	RE	G	7,000,000	0	10,000,000	0	10,000,000	0	27,000,000	27,000,000
Emergency Sidewalk Repairs	UE	G	1,000,000	0	1,000,000	0	1,000,000	0	3,000,000	3,000,000
Building Improvements	UE	G	1,500,000	0	2,000,000	0	2,000,000	0	5,500,000	5,500,000
Municipal Complex Improvements	UE	G	1,500,000	0	2,000,000	0	2,000,000	0	5,500,000	5,500,000
City / County Building Renovations	UE	G	500,000	0	1,000,000	0	1,000,000	0	2,500,000	2,500,000
11th Street Sewage Pumping Station Upgrade	UE	W	10,000,000	0	10,000,000	0	10,000,000	0	30,000,000	30,000,000
Annual Minor Sewer Improvements	RE	W	2,500,000	0	2,500,000	0	2,500,000	0	7,500,000	7,500,000
Major Sewer Improvements	RE	W	6,000,000	0	6,000,000	0	6,000,000	0	18,000,000	18,000,000
Annual Water Improvements	UE	W	10,000,000	0	10,000,000	0	10,000,000	0	30,000,000	30,000,000
	UE	O	10,000,000	0	10,000,000	0	10,000,000	0	30,000,000	30,000,000
Porter Filter Plant Improvements	UE	W	15,000,000	0	15,000,000	0	15,000,000	0	45,000,000	45,000,000
	UE	O	5,000,000	0	5,000,000	0	5,000,000	0	15,000,000	15,000,000
Emerging Contaminants	UE	W	40,000,000	0	40,000,000	0	40,000,000	0	120,000,000	120,000,000
	UE	O	10,000,000	0	10,000,000	0	10,000,000	0	30,000,000	30,000,000
Transmission Main Improvements	UE	W	2,000,000	0	2,000,000	0	2,000,000	0	6,000,000	6,000,000
	UE	O	2,000,000	0	2,000,000	0	2,000,000	0	6,000,000	6,000,000
Pressure Zone Reliability Improvements	UE	W	1,000,000	0	1,000,000	0	1,000,000	0	3,000,000	3,000,000
	UE	O	1,000,000	0	1,000,000	0	1,000,000	0	3,000,000	3,000,000
Brandywine Filter Plant Improvements	UE	W	2,000,000	0	2,000,000	0	2,000,000	0	6,000,000	6,000,000
	UE	O	1,000,000	0	1,000,000	0	1,000,000	0	3,000,000	3,000,000
Raw Water System Improvements	UE	W	1,500,000	0	1,500,000	0	1,500,000	0	4,500,000	4,500,000
	UE	O	1,500,000	0	1,500,000	0	1,500,000	0	4,500,000	4,500,000
Architectural Improvements	UE	W	1,500,000	0	1,500,000	0	1,500,000	0	4,500,000	4,500,000
Pumping Station Improvements	UE	W	500,000	0	500,000	0	500,000	0	1,500,000	1,500,000

Capital Improvements Program
Fiscal Years 2026 - 2031

Public Works - Program Recommendations by Fiscal Year (continued)

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Automated Metering Infrastructure (AMI)	UE	W	5,000,000	0	2,000,000	0	0	0	7,000,000	7,000,000
WWTP Infrastructure System Improvements	UE	W	25,000,000	0	20,000,000	0	20,000,000	0	65,000,000	65,000,000
Stormwater Drainage Management Program	UE	W	2,000,000	0	2,000,000	0	2,000,000	0	6,000,000	6,000,000
Storm Water Mitigation (Green Infrastructure)	UE	W	1,500,000	0	1,500,000	0	1,500,000	0	4,500,000	4,500,000
Urban Forest Management Program	RE	W	500,000	0	500,000	0	500,000	0	1,500,000	1,500,000
Total by Fund										
		G	11,500,000	0	16,000,000	0	16,000,000	0	43,500,000	43,500,000
		O	30,500,000	0	30,500,000	0	30,500,000	0	91,500,000	91,500,000
		W	126,000,000	0	118,000,000	0	116,000,000	0	360,000,000	360,000,000
Total Public Works Funds			168,000,000	0	164,500,000	0	162,500,000	0	495,000,000	495,000,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental

Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Real Estate and Housing - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Neighborhood Stabilization	UE	G	2,000,000	0	2,000,000	0	0	0	4,000,000	4,000,000
	UE	O	500,000	0	500,000	0	0	0	0	1,000,000
Total by Fund		G	2,000,000	0	2,000,000	0	0	0	4,000,000	4,000,000
		O	500,000	0	500,000	0	0	0	0	1,000,000
Total Real Estate and Housing Funds			2,500,000	0	2,500,000	0	0	0	4,000,000	5,000,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Transportation Division (Public Works) - Program Recommendations by Fiscal Year

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total City / Matching Funds
Traffic System Infrastructure	UE	G	1,500,000	0	2,500,000	0	2,500,000	0	6,500,000	6,500,000
Wilmington Transportation Initiatives	UE	G	2,000,000	0	2,000,000	0	2,000,000	0	6,000,000	6,000,000
	UE	O	8,000,000		8,000,000	0	8,000,000	0	0	24,000,000
ADA Curb Ramp and Sidewalk Compliance	UE	G	2,000,000	0	2,000,000	0	2,000,000	0	6,000,000	6,000,000
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Total by Fund		G	5,500,000	0	6,500,000	0	6,500,000	0	18,500,000	18,500,000
		O	8,000,000	0	8,000,000	0	8,000,000	0	0	24,000,000
Total Transportation Division (Public Works) Funds			13,500,000	0	14,500,000	0	14,500,000	0	18,500,000	42,500,000

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.

Capital Improvements Program
Fiscal Years 2026 - 2031

Mayor's Office - 5% for Art

Project	Expend. Category	Type of Funding	2026	2027	2028	2029	2030	2031	Total City Funds	Total Local / Matching Funds
Fire Station Renovations	RE	G	3,500,000	0	3,500,000	0	1,000,000	0	8,000,000	0
Building Improvements	UE	G	1,500,000	0	2,000,000	0	2,000,000	0	5,500,000	0
Municipal Complex Improvements	UE	G	1,500,000	0	2,000,000	0	2,000,000	0	5,500,000	0
City / County Bldg. Renovations	UE	G	500,000	0	1,000,000	0	1,000,000	0	2,500,000	0
WHACC Improvements	UE	G	1,000,000	0	500,000	0	500,000	0	2,000,000	0
Total by Fund		G	8,000,000	0	9,000,000	0	6,500,000	0	23,500,000	0
Total 5% For Art		G	400,000	0	450,000	0	325,000	0	1,175,000	0

Type of Funding: G - General; W - Water/Sewer; O - Other Governmental
Expenditure Category: NS - New Service; NR - New Replace Existing; UE - Upgrade Existing; RE - Restore Existing.